My name is Steven Cohen, and I am a disability self-advocate. In the event questions arise based upon my comments, I am always more than happy to address questions offline at (702) 688-9145 and/or [Steven.Cohen@Alumni.UNLV.edu](mailto:steven.Cohen@Alumni.UNLV.edu).

In Summer 1998, my father took early retirement from an Accounting role in private industry. It was always his dream to relocate to Las Vegas. At that time in my life, we had known I was different than other age-appropriate children since preschool, but did not yet have a diagnostic criteria to associate my idiosyncratic behaviors with. We did a thorough investigation of Clark County School District’s resources, and ultimately determined that relocating from Central New Jersey to Southern would be a more appropriate decision at that time. It was there that I was formally diagnosed with Asperger’s Syndrome, now known in the clinical manuals as Autism Spectrum Disorder, along with several other co-morbid diagnoses, such as Mood Disorder with Aggression, and .

In the 5 years we spent in Southern New Jersey, the local police department ended up knowing us by name, because we were struggling to cope as a family with this new terminology, which continues to affect all of us almost 20 years later. During the first 3 years, I was verbally and physically aggressive toward those that were closest to me, my parents, attempted to self-harm, and came within inches of being institutionalized for “mental health” reasons. As I entered high school, the disconnect from reality set in when my assigned social worker stated, “We had another Aspie, and they didn’t do that,” with that representing whatever “behaviors” I was experiencing at that moment in time. In lieu of suing that school district to provide a Free and Appropriate Education, or FAPE, as some

educators may know it, we were lucky to have toured an alternative upper middle and high school

environment in a suburb of St. Louis, where I ended up spending my junior and senior years. While said school was not where it could have been academically, in handling both local school district and private pay referrals for middle and high school aged pupils, without its robust, near immediate therapeutic model, I may not be here testifying before the Council today. The month after I graduated with “good grades,” as some schools justify getting out of their legal responsibilities with, we were finally able to realize my father’s dream to move to Las Vegas.

Since relocating to Southern Nevada, with accommodations, I am proud to report to the Council that I graduated with a Bachelor’s Degree in Accounting from UNLV in Fall 2016. I will formally begin

exploring the possibility of returning to school for further education in Autism Spectrum

Disorders, Intellectual and Developmental Disabilities, and/or Applied Behavior Analysis and/or Special Education Law later this summer. Unfortunately, however, my attempts to “fit in” with mainstream society continue to be an

issue, as recently as a few months ago. As an original 700 Hour program hire by Medicaid, I was released from my probationary period without much warning, after having entered the reasonable accommodation interactive negotiation process with the employer. Because most of Nevada’s personnel statutes favor permanent employees, I appealed that wrongful termination as a whistleblower, but received a dismissal order less than 48 hours prior to trial, because the original complaint form wasn’t filled out properly, or so the Hearing Officer said. I am in the process of Federal mediation of that matter, to protect what I thought would have been a secure livelihood, governmental employment. As Senate Bill 50 makes its way through the Assembly, it is my pledge that, within the remainder of the session, these concerns will be corrected Legislatively, but that will only affect prospective issues. In the meantime, the approximately 33% of consumers who have flunked out of the existing 700 Hour program during their entire probationary period, since the passage of last session’s mandate, have been left with limited recourse. Any time

In furtherance of that point, the Administrator of the Bureau of Vocational Rehabilitation (BVR) took my attempts to move my case forward quickly as “threatening and demeaning,” as recently as a few weeks ago, requiring a records inquiry release for Nevada’s Federally mandated protection and advocacy (P & A) firm, Nevada Disability Advocacy and Law Center, to review E-mails and other case records, and attempt to reach an adult settlement of what amounts to a petty disagreement, with BVR’s representative from the Attorney General’s Office. As I start the Bureau’s arduous process at square 1, despite over a decade’s worth of history on file, I am currently unable to access what was supposed to have given Nevada national attention, the 700 Hour program, which is jointly managed by BVR and State HR. Thus, while things have been both financially and socially rough since January, including my decision to end a several-year long relationship, off and on, with another individual on the spectrum, I recently formally set a date when I will be on a 1-way ticket to anywhere besides Las Vegas: June 8, 2021 (the day after the 81st session’s sine die, or adjournment to an interim period, for those who haven’t been studying Latin recently). Whether my answer is Carson City/Reno, or outside of Nevada entirely, I will be using the intervening time to navigate. Until Nevada wants to put all of the relevant stakeholders in a conference room, and find a solution which meets agency and community stakeholders’ needs in the middle, the unofficial Legislative team which has taken on the impossible task of carrying forward Jan Crandy’s legacy will continue to be back at Grant Sawyer and/or the Legislative Building session after session, without much outcome progress for individuals who need services today. No family should be forced to choose between paying out of pocket for medically necessary therapies and putting food on their table. With the right Legislative Counsel Bureau audit team in place, the question of where the Federal and State money allocated for these services has disappeared to will reach a long-awaited conclusion. Having been on the insurance side of the conversation for almost a year, I applaud current efforts to advocate for families, but, when staff members are stuck within a broken system, there is only so much that can be done. Unfortunately, for families of children who may regress with even a day’s gap in services, “It’s the system’s fault” is no longer a good enough excuse. While only every other year, any systemic related issues are correctable. However, in order to correct the issues, well-intentioned stakeholders need facts, not water cooler conjecture. With that said, the long days during session have given me a chance to grow, both personally and professionally. It took several E-mails, but, earlier today, I am proud to report that the Bureau and I are in the process of entering into a stipulation, which only marginally addresses the concerns I raised. As the most wild session in recent memory has unfolded, I have often been reminded of a quote I received as part of my high school graduation present, many moons ago. In part, “Life is not always black and white. Remember to embrace the grey.”  
  
While interpersonal communication as some of us remember it has gotten lost in the digital age, last week, the nationally syndicated court show “Hot Bench,” had a case with a witness with a hearing disability, for which CBS had the resources necessary to provide a sign language interpreter. In the course of processing that case via my DVR, I clapped twice, once as Judge Patricia DiMango expressed the very point that I have been trying to make since January, “Without opportunities for inclusion as a way of life, we may as well be back in the dark ages, when people in protected civil rights classifications, such as disability, could be discriminated against, just for the heck of it.” As a long-standing client, when I want to go into Taurus tiger mode, I will utilize these recent experiences to sit on how I’m feeling in the moment for 1-2 business days. In closing the case, the Plaintiff shared this life lesson, which will transition nicely into the theme of my next paragraph. Whether Federal and/or State, systems change doesn’t happen overnight. As much time as we have spent fighting over the past year and a half, I am very sympathetic and thankful to Bureau staff, since the implementation of WIOA, Bureau staff’s jobs have gotten much more difficult. While not quite person-first, the Plaintiff’s take-away was words to the effect of, “Just because someone is deaf, they can still work.” Tooting my horn has never been my true style, but, whether Legislatively and/or project-wise, I want to be Nevada’s “Nothing About Us Without Us” test case to increase agency staff and private industry understanding about autism, with a focus on the workplace. Whether State or private industry, autism is a gift. In my experience, until someone personally walks in these shoes, we will still be having the same statistical and social conversations when I’m ready to think about retirement.

Nationally, estimates are that 75% of working age people with Asperger’s or another autism spectrum disorder are either unemployed or underemployed. I can only speak for Nevada’s available Federally mandated social welfare programs, but, without one of the key indicators of a quality of life, competitive, integrated employment alongside people without disabilities, working aged people with Asperger’s and on the autism spectrum are left to find other ways to occupy a 24-hour day. Unfortunately, with no 2 people with Asperger’s or on the autism spectrum being identical, no “catch all” legislation will meet every family’s needs. Unfortunately, without systems in place which can provide an appropriate quality of life, having been close to that point ourselves, one of these needs often involves the criminal justice system. In every day life, many times, without the appropriate supports, such as family or close friends, people with Asperger’s or autism spectrum disorder will provide a false sense of security regarding the subject matter being discussed, in that they will confirm understanding, when, in fact, they do not understand. In a criminal justice situation, I don’t want to imagine the techniques that law enforcement officers have been trained to employ to ensure compliance. With the appropriate societal trainings, people with Asperger’s and autism spectrum disorder, and intellectual and developmental disabilities more broadly, can live productive lives, free from the government’s interference, whether in the social welfare or criminal justice context. As I have continued to dually refine these remarks throughout the session, I am continually reminded of the traumas I experienced during the darkest 5 years of my life, our time in Southern New Jersey. Bullying is the word that is commonly thrown around in mainstream media, but, to this day, I will be the first to speak out against national attempts to abuse, neglect, exploit, etc. any person with Asperger’s or autism spectrum disorder, or intellectual and developmental disabilities more broadly. Imagine, for just a moment, having your neighbor in your small community impersonate another individual, explicitly to torment the “different” new guy in the neighborhood. In conjunction with the below request for cameras in special education classrooms, now is the time for the Legislature to make these traumatic events criminal, from the very beginning. If any individual, governmental associated or otherwise, is allowed to traumatize an individual without felonious consequences, they will continue to do so, until someone takes an outspoken stance.

In conjunction with the unofficial Legislative work group, the projects I hope to bring forward during session through Legislative and agency representative collaboration follow below. Some have come up in previous sessions, and/or have already been converted from BDR to either Assembly or Senate Bill.  
Where appropriate, I have added a status parenthetical by each project, to allow senior Legislators and/or agency staff an opportunity to locate or request historical information, which is often available via NELIS.

1) An additional appropriation for the Bureau of Vocational Rehabilitation, or BVR for short, to meet its Federal mandate to provide transition services from local public school systems to “real life”

2) An appropriation to create State, city, county, and private industry employment opportunities for young adults with intellectual and/or developmental disabilities, known to consumers and Vocational Rehabilitation staff as the 700 Hour program, with a focus on customizing

opportunities for young adults with autism spectrum disorder  
  
3) A thorough review of the State Personnel and related statutes to ensure that protections exist

appropriately for protected Federal civil right class individuals, which would include candidates with intellectual and/or developmental disabilities

4) A joint resolution urging Congress to end the business practice of sub-minimum wage environments, previously known to senior Legislators, people with intellectual and developmental disabilities, and service providers, as sheltered workshops (700 Hour program is currently SB 50)

5) A quality assurance review of the case management models deployed by the Department of Health and Human Services and Vocational Rehab to determine whether duplicity exists, and whether agencies may be able to consolidate/share case management personnel, etc.

6) An appropriation increasing the Registered Behavior Technician and related Medicaid

service reimbursement rates, to reduce the waiting list of families for early intervention through young adult Applied Behavior Analysis services

7) An additional appropriation for the Autism Treatment Assistance Program, to permit for transitioning young adults from high school to “real life” to have a seamless transition from ATAP case management to Vocational Rehab and/or the geographically-appropriate Regional Center (Discussion has been occurring at least since 2014)

8) Functional cameras in special education classrooms, which can speak for those students with intellectual and/or developmental disabilities who may have limited functioning

capabilities, and cannot say words to the effect of, “Parent, Johnny hurt me today, and here’s why.” (Currently SB 109)

9) An appropriation for additional staff to manage Department of Health and Human Services and Bureau Boards and Commissions, as well as Legislative Boards and Commissions

10) Regular training for all personnel Statewide who may interact with people with autism

spectrum disorder, as well as intellectual and developmental disabilities more broadly, as well as technological investments in ensuring that interactions with people with autism

spectrum disorder, and intellectual and developmental disabilities more broadly, are as smooth as possible. For example, it has been my long-standing understanding that the

Metropolitan Police Department’s dispatch system is too old to allow for any autism spectrum disorder and/or intellectual and developmental disability information to be kept on file, for

families who may regularly interact with law enforcement; by contrast, Northern Nevada has already been retaining this information for several years (School District training passed via SB 225 during 2017 session; community law enforcement training is currently AB 129)

11) An additional appropriation for the State to meet its Federal mandate to provide a free and appropriate education, or FAPE for short, to students with autism spectrum disorder, and

intellectual and developmental disabilities more broadly, pursuant to the recent U.S. Supreme Court decision in Endrew F. vs. Douglas County

12) An additional appropriation for the Autism Court

13) A bill of rights related to the criminal justice system for people with Asperger’s and autism spectrum disorder, as well as intellectual and developmental disabilities more broadly, including those persons who may not be able to communicate effectively

14) An appropriation to increase the minimum wage for direct support professionals who are certified through an agency, and largely paid by the geographically-appropriate Regional

Center and/or Medicaid to provide independence skill development services to young adults with intellectual and/or developmental disabilities

15) An appropriation to the Aging and Disability Services Regional Centers and Medicaid

increasing the Home and Community Based Waiver, Supportive Living Arrangement, and Jobs and Day Training reimbursement rates

16) A quality assurance review of the Home and Community Based Waiver, Supportive Living Arrangement, and Jobs and Day Training programs

17) A joint resolution urging Congress to permit people with intellectual and developmental

disabilities to exercise the same rights as people without intellectual and developmental

disabilities, without risking their benefit eligibility (e.g., marriage)

18) An appropriation allowing for additional per-account holder savings in Achieving a Better Life

Experience accounts

19) An appropriation to continue the Money Follows the Person program operations

20) An appropriation to transition Money Follows the Persons’ positions from grant-funded to State-funded (Concept currently continued for 3 months by recent Congressional vote; status beyond 3 months unclear due to recently-suspended Federal shutdown)

People with autism spectrum disorder, as well as intellectual and developmental disabilities, are

people first. Thank you for your consideration, and I look forward to working with relevant parties

during session to realize or advance each of the goals outlined on or before June 3rd, plus the

statutorily permissible time for the Governor to review bills which have been passed at the last minute. Some of these subjects have been passed previously, but need improvement and/or protection, and some are new. I hope that the highlighted relevant subjects and narrative has been informative to the Council. I thank you for your time, and welcome any questions at my contact information provided at the beginning of these prepared remarks.